# Improving the Political Culture of Congo

## Comment améliorer la culture politique au Congo



#### What is political culture?

Qu'est que c'est la culture politique?

- Political values and morals of the population
- Values include levels of tolerance, trust, and belief in rights of others
- E.g., democratic culture means accepting losses gracefully
  - (Examples: USA elections in 2000; Ghana elections in 2008: 49.8% to 50.2%!)
- Mosaic of cultures: cultures of classes and ethnies
- Perhaps the culture of the elite and the mass is not the same

#### Why does political culture matter?

- Political culture is the key to civility (Botswana, Tanzania, Zambia)
- Political culture is key to democracy (Benin, Ghana, and India)
- Political culture matters more than institutions
- (If the United States had a parliamentary system, it would still function)

### Can political culture change?

- Can political culture change?
  (Consider Germany and Japan after World War II; Benin after 1990)
- Yes, but it is usually a process, not a moment in time
- Does culture change from the bottom up, or top down? (Both)
- Economics matter, but it is not everything
- Leadership, the power of example, also matters

### How could Political Culture be changed in Congo-Brazzaville?

- 1.Reinforce the rule of law (l'état de droit)
- 2. Empower women at multiple levels
- 3. Allow an *independent* bourgeoisie to emerge
- 4. Encourage a trans-ethnic civil society
- 5. Promote literacy and a free press



Un état de droit: prerequisite for progress in Congo

#### Reinforcing the rule of law

- Presidential example is a key, as is behavior of the political class
- Washington, Nyerere, and Senghor
- Prosecution of some security personnel would set a good example
- (U.S. has done this with American personnel in Iraq; fight culture of impunity)
- Permit democracy at the local levels
- Tolerate independent judiciary



Empower women at multiple levels

### Women's participation improves the political culture

- Women care about education, health, children
- Presidential appointments symbolically important (non-traditional posts)
- Quotas for women in parliament valuable (Examples of Uganda and Rwanda are impressive)
- Prosecute cases of violence against women and use appropriate punishments
- Make a commitment to equal education for girls and women, including quotas



Civil Society Groups are the training groups grounds for democratic participation

### Nurture *independent*, trans-ethnic civil society organizations

- CS organizations do not have to be created
- Encouragement of trans-ethnic organization is a key
  - (professional, human rights, women, etc.)
- Require democracy at the local level and in CS organization
- Even in Church organizations and hierarchical organizations
- Resist the corporatist temptation



Both a bourgeoisie and industrial working class would improve Congo's Political Culture

### Allow the emergence of an independent bourgeoisie

- A middle class is not necessarily a bourgeoisie
- Independence of this class is crucial
- Such a class will demand good governance (and it will be critical of government)
- Oil money would provide the loans
- What would they manufacture?
  (Cement, soap, tobacco, canned fruit and juices)



Literacy, a free press, and information: antidotes to disorder

#### Free Press and Literacy

- Congo used to have an exemplary record on literacy
- Policies to require universal primary education are valuable
- A free press is not likely to be very responsible.... But that is okay.
- A lively press gives the Congolese government an opportunity to demonstrate its self-confidence